

SUPREME COURT NO. 89579-1
COA No. 67910-4-1

IN THE SUPREME COURT OF WASHINGTON

STATE OF WASHINGTON,
Respondent

v.

CLIFTON BELL,
Petitioner

ON APPEAL FROM THE SUPERIOR COURT OF THE
STATE OF WASHINGTON FOR KING COUNTY

The Honorable Timothy Bradshaw, Judge

PETITION FOR REVIEW

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A. IDENTITY OF PETITIONER

Petitioner Clifton Bell, the appellant below, asks this Court to review the following Court of Appeals decision.

B. COURT OF APPEALS DECISION

Bell seeks review of Division One's decision in State v. Bell, No. 67910-4-I, attached as appendix A. By order dated October 14, 2013, the court filed a substitute opinion and denied Bell's motion for reconsideration. Appendix B.

C. INTRODUCTION AND ISSUES PRESENTED FOR REVIEW¹

Petitioner exercised his right to appeal and prevailed in part. The Court of Appeals vacated four convictions and remanded for resentencing with a substantially lower offender score. Nonetheless, on resentencing a different judge imposed a count I sentence that was 42 months longer than initially imposed, and a consecutive exceptional sentence that was 24 months longer than the initial sentence. This case raises three main challenges to the longer sentence.

¹ Additional issues and argument are set forth in section F, infra, for the purposes of exhaustion should federal habeas review be necessary.

1. Does the imposition of a longer exceptional sentence following a successful appeal violate the Article 1, § 22 right to appeal, and improperly chill the exercise of the right to appeal?

2. Does the record show the resentencing court erroneously imposed the exceptional sentence based on facts not found by the jury and on other erroneous reasons?

3. In State v. Parmelee,² the Court of Appeals held there is no presumption of vindictiveness, and equal protection is not violated, when a different judge imposes a harsher sentence on remand from a successful appeal. Should this Court grant review to determine whether there is any rational reason to treat these two classes of litigants differently, and whether Parmelee is incorrect and harmful?

D. STATEMENT OF THE CASE³

This appeal follows Bell's resentencing. His first appeal resulted in the vacation of several convictions. The case was remanded for resentencing with lower offender scores on all counts.

² State v. Parmelee, 121 Wn. App. 707, 90 P.3d 1092 (2004), rev. denied, 153 Wn.2d 1013 (2005).

³ A complete statement of facts, with citations to the record, is found in the Brief of Appellant at 3-9.

It might initially be said that Bell “prevailed” in his initial appeal. But the first sentencing judge (Charles Mertel) had retired, and on remand from the “successful” appeal a new judge (Timothy Bradshaw) imposed a consecutive exceptional sentence 24 months longer than the first consecutive sentence. Bell’s brief raised numerous challenges to the increased sentence. To avoid repetition, relevant facts are discussed in the argument sections.

E. ARGUMENT WHY REVIEW SHOULD BE ACCEPTED

1. THIS COURT SHOULD GRANT REVIEW TO MAKE IT CLEAR THAT PEOPLE SHOULD NOT BE PUNISHED FOR SUCCESSFULLY EXERCISING THE RIGHT TO APPEAL.

Bell’s first appeal succeeded in vacating four convictions and in substantially reducing his offender score. For no justifiable reason, the resentencing court increased Bell’s count I sentence from 72 months to 114 months, and the overall consecutive sentence from 144 months to 168 months. BOA at 5, n.2, & at 8. These actions unconstitutionally punished Bell for exercising his right to appeal.

The Washington Constitution guarantees the right to appeal. Const. art. 1, § 22 (“In criminal prosecutions the accused shall have the right to appeal in all cases. . .”). The right is fundamental and cannot be forfeited or relinquished without a knowing, intelligent, and

voluntary waiver. City of Seattle v. Klein, 161 Wn.2d 554, 561, 166 P.3d 1149 (2007). Washington's was the first state constitution to expressly guarantee the right to appeal. State v. Rafay, 167 Wn.2d 644, 650, 222 P.3d 86 (2009) (citing James E. Lobsenz, A Constitutional Right to an Appeal: Guarding Against Unacceptable Risks of Erroneous Conviction, 8 U. Puget Sound L.Rev. 375, 376 (1985)). There is no right to appeal under the federal constitution,⁴ so federal cases provide limited guidance.

As shown in Bell's brief, one of our fundamental principles is that we do not punish people for exercising constitutional rights. We do not allow the state to "chill" the exercise of constitutional rights, or to make negative inferences from their exercise. BOA at 27-29 & nn. 25-30.

The application of these settled rules and fundamental principles should be simple. Bell exercised his right to appeal. The state conceded error and four convictions were vacated. But on remand he was punished more harshly. In short, the state and the resentencing court punished him for successfully exercising his right

⁴ Klein, 161 Wn. 2d at 556 n.1; McKane v. Durston, 153 U.S. 684, 687, 14 S.Ct. 913, 38 L.Ed. 867 (1894) (as cited in Evitts v. Lucey, 469 U.S. 387, 392, 105 S.Ct. 830, 83 L.Ed.2d 821 (1985)).

to appeal. Neither lawyers nor judges can escape this basic syllogism.

There is no question a contrary rule chills the exercise of the right to appeal, as this Court recognized in State v. Sims, 171 Wn.2d 436, 447-49, 256 P.3d 285 (2011). Sims pled guilty and was sentenced to a special sexual offender sentencing alternative (SSOSA). As a SSOSA condition, the trial court banished Sims from Cowlitz County and Castle Rock, the area where he and his wife had a home for over 40 years. Sims, 171 Wn.2d at 440.

On appeal, Sims challenged the banishment as not narrowly tailored. The state conceded, but argued the trial court should be allowed to punish Sims more harshly on remand by denying the SSOSA altogether. Division Two accepted the concession and held that, on remand, the trial court retained discretion to tailor the condition or deny the SSOSA. Sims, at 440-41.

This Court granted Sims's petition for review and concluded the state wrongly requested a more extensive reversal than Sims sought on appeal. Because the state had not cross-appealed, Division Two's remedy exceeded the permissible scope of relief. Sims, at 443-44.

Important to this Court's analysis was the article 1, § 22 right to appeal. Starting from the premise that "[o]ur state constitution

provides a right of direct appeal in criminal cases,” this Court emphasized the chilling effect when the state seeks harsher punishment on remand. With a SSOSA’s high value at stake, few defendants would appeal “even abhorrently unlawful or unconstitutional sentencing conditions for fear of risking the underlying SSOSA[.]” Sims, at 438, 447-48. Although Division Two had noted “Sims’ ‘chilling appeals’ argument is compelling,” Division Two still “undervalued how compelling Sims’s argument about the chilling effect is, especially in light of the alternative remedy to remand for narrow tailoring of the condition, which does not carry the same chilling risks.” Sims, at 448. This Court therefore rejected an expansive remedy that would have allowed the resentencing court to impose harsher punishment on remand by rejecting the SSOSA altogether. Sims, at 448-49.

Bell’s claim is at least as compelling. On appeal, Bell properly argued for the reversal of several counts. The state conceded the error, as did the state in Sims. Few errors are more “abhorrently unlawful or unconstitutional” than being charged with and convicted of more offenses than the law allows. Nonetheless, for the first time on remand, as a result of the state’s own charging errors, the state sought to expand the remedy by seeking a harsher sentence.

The error in Bell's case is even more egregious than Sims. Unlike the state in Sims' appeal, the state did not argue in Bell's first appeal that it should be allowed to seek a harsher sentence on remand. Bell lacked a fair opportunity to narrowly tailor the relief in his first appeal.

In this appeal Bell therefore asks for what the state constitution logically demands: a fair and narrowly tailored remedy. When an appeal results in vacated convictions and resentencing is required, the resentencing court cannot impose a harsher sentence on remand.⁵ The rule is both simple and fair.

Bell cited case law from numerous jurisdictions with independent state protections that prohibit the imposition of a harsher sentence following remand from a successful appeal. In a footnote belatedly added to the substitute opinion, the Court of Appeals concluded the cases were not persuasive authority in Washington. App. A at 13, n.33.

⁵ Bell's case does not involve withdrawal of a plea, or remand for a new trial, situations where new evidence might be presented. In Bell's case, no newly available facts were considered by the resentencing judge.

The court instead relied largely on Chaffin v. Stynchombe,⁶ a 1973 case from Georgia, which even at that time was “one of a small number of States that entrust the sentencing function in felony cases to the jury rather than to the judge.” Chaffin, 412 U.S. at 21. After his conviction was reversed on appeal, Chaffin was retried before a different jury. Different evidence was admitted. The second jury imposed a sentence of life in prison, whereas the first jury imposed a sentence of 15 years. Chaffin, 412 U.S. at 18-19. The Supreme Court held this did not violate due process under the 14th Amendment or the prohibition against double jeopardy. Chaffin, at 22-35.

Forty years later, Chaffin is mostly a historical footnote, with little relation to Bell’s case. The court had no occasion to address Washington’s independent right to appeal under Const. art. 1, § 22. Nor does a jury’s resentencing after hearing different evidence resemble a judge’s resentencing after hearing no new evidence.

As Bell’s brief also pointed out, a prohibition against increased punishment on resentencing avoids numerous problems that plague

⁶ Chaffin v. Stynchombe, 412 U.S. 17, 93 S.Ct. 1977, 36 L. Ed. 2d 714 (1973) (1973).

efforts to apply the Pearce⁷ “presumption of vindictiveness.” While Pearce was guided by valid concerns, the federal due process rule adopted therein fails to protect the state constitutional right to appeal.

A sentencing judge will certainly not admit to a character trait of vindictiveness. Furthermore, a truly vindictive judge will be careful enough to leave no tracks in the sentencing record as to the true basis of his decision. Only in the most flagrant cases can vindictiveness be demonstrated by the cold record. Thus, as a practical matter it becomes almost impossible from the cold sentencing record to isolate and identify vindictiveness as the impelling motive. The record of review consists of only what the sentencing court wants to supply for public consumption and the review of the appellate court.

State v. Fitzpatrick, 186 Mont. 187, 606 P.2d 1343, 1373 (Mont. 1980)

(Shea, J., dissenting in part). This fair rule also

prevents the sentencing disparities that are inherently likely to occur when two different judges engage in sentencing on the same sentencing facts, and avoids the unseemly appearance that the defendant's ultimate sentence is greater than his first for no better reason than a change in the identity of the sentencing judge. The rule, easy of application, effectively safeguards a successful appellant upon retrial from the possibility, however slight, of retaliatory vindictiveness following reconviction, and protects a convicted defendant's right to an appeal from any chilling effect emanating from the

⁷ North Carolina v. Pearce, 395 U.S. 711, 89 S. Ct. 2072, 23 L. Ed. 2d 656 (1969).

possibility that an enhanced second sentence might result from a retrial on the same facts.

State v. Violette, 576 A.2d 1359, 1360-61 (Me. 1990) (citations omitted).

In short, there is no legitimate justification for the increased sentence. Punishing Bell for exercising his state right to appeal is constitutional error. Because the Court of Appeals decision conflicts with this Court's decision in Sims, and because the case raises significant questions under the state constitution, this Court should grant review. RAP 13.4(b)(1), (3).

2. THE COURT'S REASONS FOR THE EXCEPTIONAL SENTENCE EXCEED ITS LIMITED POST-BLAKELY AUTHORITY.

To support the exceptional sentence, Judge Bradshaw entered two single-spaced pages of findings, followed by almost two double-spaced pages of conclusions. CP 816-20. Bell challenged many of them as legally inadequate, not supported by the record, and not found by the jury. BOA at 9-20.

Bell's brief cited Blakely⁸ and settled post-Blakely law for the proposition that a sentencing court violates the Sixth Amendment when it imposes an exceptional sentence based on facts not found by

the jury. Bell's brief showed in detail how these findings violate this settled rule, and why the errors cannot be harmless. BOA at 9-20.

In response, the state claimed the numerous non-jury-found facts and conclusions did not violate Blakely because they were merely reasons for the length of the sentence. BOR at 15-23.

The Court of Appeals adopted the state's analysis. The opinion reasons that one finding and one conclusion – of the many that Judge Bradshaw entered – “demonstrate that the court's decision to depart from the standard range was based on the aggravating factor found by the jury.” App. A at 5. According to Court of Appeals, all of the numerous other facts and conclusions “were properly considered in determining the length of Bell's sentence.” Id. (court's emphasis).

The problem with this analysis is that the record does not support it. The written findings and conclusions do not include the word “length,” nor can they be fairly read to suggest Judge Bradshaw intended the findings and conclusions to be so limited.⁹ CP 816-20; BOA at 12-18.

⁸ Blakely v. Washington, 542 U.S. 296, 303, 124 S.Ct. 2531, 159 L.Ed.2d 403 (2004).

The absence of such language is not because this judge or prosecutor were inexperienced. Before his election to the bench, Judge Bradshaw had two decades of experience as a trial and appellate prosecutor. BOA at 4, n.1. The WSBA website shows the deputy prosecutor who represented the state at trial and on resentencing was admitted to practice in 2002. Despite this breadth of experience, neither of these state officers wrote or said anything to suggest that any of the numerous findings and conclusions were limited to the length of the exceptional sentence.

Nor does the oral ruling provide support for the Court of Appeals' "length" vs. "basis" analytical dichotomy. The oral ruling instead shows that Judge Bradshaw relied on a wide variety of factual information to justify the exceptional sentence. RP 47-54.

The Court of Appeals cited two cases for the proposition that judicial discretion to set the length of a sentence is expanded "once a

⁹ The findings appear to have been initially drafted by the prosecutor then edited by Judge Bradshaw. The findings include a word-processed footer with the prosecuting attorney's address, but do not include customary signature lines for the prosecutor as the drafting/presenting party, or that notice of presentation was provided to defense counsel. CP 816-20. At the end of sentencing the prosecutor said he would draft findings within a week, and the court requested "an electronic or a Word version." RP 60-61. The findings were not signed and filed by the court until three months later. CP 820.

jury's finding provides the basis for an exceptional sentence[.]” App. A at 5, n.5 (citing State v. Williams, 159 Wn. App. 298, 314-19, 244 P.3d 1018 (2011) and State v. Mail, 65 Wn. App. 295, 299, 828 P.2d 70 (1992)).¹⁰ While no doubt true, this basic proposition is a non-sequitur to Bell’s argument.

In Bell’s case the jury found one aggravating factor. But this resentencing judge took pains to explain – both orally and in writing – all of the additional information he relied on to impose the exceptional sentence. These facts exceeded the single jury-found aggravator. Nothing in the written findings or oral ruling suggest there was any intent to limit that reliance to the length of the sentence imposed.

The Court of Appeals’ analysis would defang Blakely into a largely toothless rule. Trial judges could impose exceptional sentences based on any number of jury-found or judge-found aggravating factors. As long as an appellate court upheld a single

¹⁰ The state also cited State v. Hyder, 159 Wn. App. 234, 266, 244 P.3d 454 (2011), for the proposition that a court’s written findings and conclusions to show why an exceptional sentence was imposed may exceed the facts found by the jury. BOR at 18-20. The Hyder court, however, took care to note that “a careful reading of the transcript shows that the trial court applied only the aggravating factors found by the jury in imposing the exceptional sentence.” Hyder, at 264 (emphasis added). Unlike the current decision in Bell’s case, the Hyder court then, in fact, discussed its careful reading of the transcript. Hyder, at 264-66.

jury-found factor, the sentencing judge could rest assured that affirmance was in the bag; the appellate court would presume the sentencing judge only relied on the other stated reasons to support the length of the sentence. If that is in fact how Washington courts can escape Blakely, a Washington court should at least have the decency to state the rule plainly. But until then, appellate decisions should review the record, not rewrite the record.

In short, whatever facts might have justified the “length” vs. “basis” dichotomy in Williams or Hyder, no such facts appear in this record. This record instead shows the trial court erred in relying on judge-found facts when imposing the exceptional sentence. Affirmance of the exceptional sentence violates the Sixth Amendment as set forth in Blakely and this Court’s numerous post-Blakely decisions. Review should be granted. RAP 13.4(b)(1), (3).

3. THE RULE IN STATE V. PARMELEE VIOLATES EQUAL PROTECTION. BECAUSE IT IS INCORRECT AND HARMFUL IT SHOULD BE OVERTURNED.

Bell argued the harsher sentence was presumptively and actually vindictive. BOA at 39-48. The Court of Appeals rejected the claim, relying on its decision in State v. Parmelee for the proposition that Pearce does not apply when a different judge imposes a longer sentence after resentencing. App. A, at 8-9. State v. Parmelee, 121

Wn. App. 707, 90 P.3d 1092 (2004). As Bell argued below, Parmelee creates an illogical classification that bears no rational relation to a legitimate state interest. It is harmful and wrongly decided and should be overruled. BOA at 44-48.

The state and federal constitutions guarantee the right to equal protection of the law, which requires that similarly situated people be treated similarly. U.S. Const. amend. 14; Const. art. 1, § 12. “Equal protection does not mandate that persons be dealt with identically, but it does require that a distinction have some relevance to the purpose for which the classification is made.” In re Bratz, 101 Wn. App. 662, 668, 5 P.3d 759 (2000) (citing In re Young, 122 Wn.2d 1, 45, 857 P.2d 989 (1993)).

Where no suspect or semi-suspect class is involved, the rational basis test applies to challenges implicating physical liberty. Bratz, 101 Wn. App. at 669; State v. W.W., 76 Wn. App. at 759. For a classification to withstand rational basis review: (1) the classification must apply alike to all members of the designated class, (2) there must be some rational basis for reasonably distinguishing between those within the class and those outside the class, and (3) the challenged classification must bear some rational relation to the

purpose of the challenged statute or rule. Bratz, 101 Wn. App. at 669 (citing Morris v. Blaker, 118 Wn.2d 133, 149, 821 P.2d 482 (1992)).

Parmelee creates two classes of defendants who are resentenced. The first is resentenced before the initial sentencing judge, the second before a different judge. Under Parmelee, the Pearce presumption applies only to the first class. But as Bell's case shows, the Parmelee rule cannot withstand scrutiny.

Bell's new sentence was more punitive for one of three reasons: (1) the state overcharged him with multiple counts for one unit of prosecution, he properly won his initial appeal (as the state conceded), and on remand had lower offender scores and standard ranges, (2) Judge Mertel retired, or (3) a career King County prosecutor had been elected to preside in Judge Mertel's department.

None of these reasons bears any rational relationship to a legitimate state purpose in allowing harsher punishment. These reasons are wholly irrelevant to the achievement of any legitimate state purpose in limiting the Pearce presumption.

The state conceded as much at the resentencing. It pointed to no new fact that would justify the increased sentence. Instead, the state argued a simple judge-based change in sentence length would be an unjust "windfall." RP 20. Where Bell's offender scores and

standard ranges had been substantially reduced, a lesser sentence was not a “windfall.” But where the state and the resentencing court identified no new fact, the longer sentence is nothing more than a “windfall” for the state – and an “unseemly” one at that¹¹ – affirmable under Parmelee for no reason other than Judge Mertel’s decision to retire. SRA sentences are supposed to be proportional and just, and promote respect for the law¹² – not be a crapshoot. No legitimate reason justifies Parmelee’s disparate treatment.

Parmelee also makes it impossible for an appellate attorney to provide effective assistance of counsel. Counsel cannot monitor the sentencing judge’s health, or the judge’s career, travel, or retirement plans. Nor could any appellant in Bell’s shoes knowingly and intelligently exercise – or waive – the right to appeal, absent the miraculous ability to predict whether the initial sentencing judge might get hit by a bus on his way to work. Legitimate sentencing policy and the state constitutional right to appeal do not rest on such whims of chance.

¹¹ Violette, 576 A.2d at 1360-61.

¹² RCW 9.94A.010(1)-(3).

Parmelee also creates unfair and unnecessary analytical problems for this appeal. In a normal situation where an exceptional sentence is vacated and the sentencing judge cannot be presumed fair on remand, an appellant logically would seek resentencing before a different judge.

But the specter of Parmelee's unfair rule again looms large, because even Judge Bradshaw did not impose the statutory maximum sentence on count I. Where Bell now properly seeks resentencing before an unbiased judge, does he risk an even more punitive sentence on remand? And if so, why? Neither the state nor the Court of Appeals could answer either of these questions.¹³

The harsher sentence is erroneous, and the Parmelee rule is incorrect and harmful. This Court should grant review. RAP 13.4(b)(3), (4).

F. ADDITIONAL ISSUES AND ARGUMENT

1. Issue: Is the increased sentence actually vindictive, and does it violate due process? Argument: Bell's brief showed why the increased sentence violates the Fourteenth Amendment due process

¹³ The Court of Appeals instead merely assumed that the two classes of people "are not similarly situated." App. A, at 9. It offered no reason for this conclusion.

clause as set forth in Pearce and its progeny. BOA at 39-44. Bell adopts that argument here.

2. Issue: Was Bell denied his right to effective assistance of counsel in his first appeal? Argument: Bell's brief showed why counsel's performance was deficient and how Bell was prejudiced by the imposition of a higher sentence on remand. BOA at 48-49. Bell adopts that argument here.

Both of these issues raise significant questions under the state and federal constitutions. This Court should grant review. RAP 13.4(b)(3).


G. CONCLUSION

For the reasons set forth above, this Court should grant review.

RAP 13.4(b), 13.6.

Respectfully submitted this 13th day of November, 2013.

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Today I deposited in the mails of the United States of America a properly stamped and addressed envelope directed to attorneys of record of respondent-appellant plaintiff containing a copy of the document to which this declaration is attached.

King County, WA
I certify under penalty of perjury of the laws of the State of Washington that the foregoing is true and correct.

Eric Broman 11/13/13
Name Done in Seattle, WA Date

APPENDIX A

IN THE COURT OF APPEALS OF THE STATE OF WASHINGTON

STATE OF WASHINGTON,)
)
 Respondent,)
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 v.)
)
 CLIFTON KELLY BELL,)
)
 Appellant.)

No. 67910-4-1
DIVISION ONE
UNPUBLISHED OPINION
FILED: October 14, 2013

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COURT OF APPEALS DIV. 1
STATE OF WASHINGTON
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GROSSE, J. — An increased sentence following a criminal defendant's successful appeal violates due process if vindictiveness played a role in the resentencing. Here, Clifton Bell's increased sentence on remand did not violate due process because it was imposed by a different judge and there is no basis for concluding that the sentence was vindictive. Nor is there any basis for concluding that Bell's sentence violates other constitutional protections or rules governing the structure and length of exceptional sentences. We affirm.

FACTS

The State charged Bell with 14 counts of domestic violence against his former girlfriend, J.F. The charges included multiple counts of witness tampering, four counts of assault, and one count each of rape, unlawful imprisonment, and violation of a no-contact order. A jury convicted Bell on all counts. The jury also found an aggravating factor as to count I, second degree assault: "an ongoing pattern of psychological, physical, or sexual abuse of the victim manifested by multiple incidents over a prolonged period of time."

The court imposed an exceptional sentence of 144 months, stating that “[t]here is little question that this defendant nearly beat this young lady within an inch of her life, and that the jury so found. And I think the evidence was overwhelming with regard to his abuse of her.”

Bell appealed, arguing in part that the multiple counts of witness tampering were one unit of prosecution. The State conceded error and this court remanded for resentencing.

Because the original sentencing judge had retired, his successor, Judge Bradshaw, presided over Bell’s resentencing. At the outset of the hearing and in subsequent findings, Judge Bradshaw emphasized that he had reviewed a number of transcripts and sentencing materials.¹ He made the following pertinent findings of fact.

On February 17, 2006, Bell grabbed J.F.’s arm and threw her, dislocating her shoulder. On July 26, 2006, Bell pulled her into an apartment and began punching her. When she tried to escape, he closed and bolted the door. She then ran toward the balcony and grabbed the balcony railing as Bell tried to pull her back into the apartment. Bell let go, and J.F. flipped over the rail and landed on her back 15 feet below. She fractured her hip and suffered internal bleeding.

In late September 2006, J.F. and Bell were eating at a friend’s house when J.F. placed her hand on Bell’s leg. Bell angrily accused her of wiping ketchup on his pants. When she denied it, Bell threw a glass plate that gashed her forehead. That evening,

¹ These included the decision in Bell’s first appeal, briefing by the State and the defense, transcripts of the original sentencing hearing, the testimony of Bell, the victim, and witness Ryan Anderson, the original judgment and sentence, transcripts and recordings of phone calls Bell made while in custody, letters from Bell’s family and friends, photographs of the victim’s injuries, documents showing the classes Bell

despite J.F.'s protests, Bell pinned her down and forced her to have intercourse. On another occasion, he ignored her refusal to engage in anal sex and penetrated her anus.

On September 23, 2007, Bell threw J.F.'s cell phone and broke it. He then punched her in the eye, grabbed her, and pulled her to the ground. He sat on her chest, pinned her arms, and said, "Do you want to see stars?" He proceeded to squeeze her neck until she could not breathe. Later, he grabbed her hair and pulled so hard that he pulled hair out of her scalp. He then locked the front door and removed the key to the deadbolt. Each time J.F. walked toward the door, Bell blocked her path and told her she was not going anywhere.

At Bell's resentencing, the prosecutor requested an exceptional sentence of 177 months. He asked the court to consider a number of factors, including Bell's conduct during the trial,² the statement J.F. submitted for resentencing, and the fact that the vacated witness tampering counts were redundant and relatively insignificant in the context of Bell's other crimes. The prosecutor played recordings of phone conversations between Bell and the victim and a tape of Bell soliciting someone to "[b]eat the bitch in the fucking face! She's a fucking rat!" The prosecutor also read J.F.'s written statement into the record.

Defense counsel requested a total sentence of 104 months. Counsel told the court that Bell "is here to accept responsibility." Bell's father and Bell both addressed

completed in custody, a statement from Bell's father, a statement from the victim, and Bell's most recent allocution.

² When J.F. took the stand, Bell called her "a bitch and a cunt." He called counsel "a piece of shit" and, as he left the courtroom, referred to them as a "bitch and a faggot."

the court. Bell began by stating, "I'm not here to take any weight away from what [the victim] said and as far as my behavior towards her. I think it's unfair for her to say that the people before her that I dated and the people after her, my, my situation with her was unique in the fact that she kind of instigated it and irritated it, but I in no way blame her for what happened." Echoing statements of defense counsel, Bell told the court that a longer sentence on remand "has been held vindictive and unconstitutional by the Supreme Court" The prosecutor responded that Bell knew when he appealed that a resentencing could occur and that "[s]ometimes re-sentencings are better for Defendants, sometimes they're worse."

The court imposed an increased exceptional sentence of 168 months, doubling the top of the standard range on count I and running that sentence consecutive to the remaining counts. The court stated:

So, in looking at what should be doubled within [the standard range], I came back to the . . . facts. I come back to what Mr. Bell . . . had to say, but was still disturbed that after four years you could not speak about this fact pattern, this crime, this trial, without still taking a shot at the victim. You still had to say she instigated . . . what happened.^[3]

In its conclusions of law, the court stated it had "exercised independent discretion" and "based its sentence on the data legitimately before the court and not on the fact of . . . the original appeal which is of course a matter of right." The court concluded that Bell's

pattern of abuse against [J.F.], found beyond a reasonable doubt by the jury, warrants an exceptional sentence upward, and the Court, in its discretion, finds that doubling the high end of the standard range and running it consecutively to Count XIV, one of the most heinous of the defendant's crimes . . . is an appropriate sanction in this case. The jury's special verdict provides a substantial and compelling reason to grant this exceptional sentence on Count I consecutive to Count XIV. . . . The

³ (Emphasis added.)

pattern of abuse was psychological, physical, and sexual. . . . This sentence ensures punishment that is proportionate to the egregiousness of the offenses.

Bell appeals.

ANALYSIS

Bell's arguments on appeal concern the increased exceptional sentence imposed on remand. We review the court's reasons for imposing an exceptional sentence *de novo* and the length of the sentence for abuse of discretion.⁴

Exceptional Sentence

Bell first contends the court improperly relied on facts not found by the jury in imposing an exceptional sentence. The court's findings and conclusions indicate otherwise.

A court's factual basis for departing from the standard range must generally arise from facts found by a jury, but the *length* of a sentence above the standard range may be based on any matter supported by the record.⁵ In this case, finding of fact 11 and conclusion of law 9 demonstrate that the court's decision to depart from the standard range was based on the aggravating factor found by the jury. The other facts recited by the court in its findings and conclusions were properly considered in determining the *length* of Bell's sentence.⁶

⁴ RCW 9.94A.585(4); State v. Hale, 146 Wn. App. 299, 307, 189 P.3d 829 (2008); State v. Law, 154 Wn.2d 85, 93, 110 P.3d 717 (2005) (quoting State v. Ha'mim, 132 Wn.2d 834, 840, 940 P.2d 633 (1997)).

⁵ State v. Williams, 159 Wn. App. 298, 314-19, 244 P.3d 1018 (2011); State v. Hyder, 159 Wn.App. 234, 266-66, 244 P.3d 454 (2011); State v. Mail, 65 Wn. App. 295, 299, 828 P.2d 70 (1992) (once a jury's finding provides the basis for an exceptional sentence, "the available sentence length choices and, thus, the limits of permissible judicial discretion are expanded").

⁶ Williams, 159 Wn. App. at 316.

Bell contends he lacked notice that the court would consider his criminal history and other facts, that these facts were not found by a jury, and that they inhere in the verdict and therefore do not support an exceptional sentence.⁷ The State correctly points out that all of these arguments proceed from the same flawed premise, i.e., “that the court’s findings of fact and conclusions of law enumerated individual bas[e]s for an exceptional sentence, and each individual finding should be analyzed as if it were an aggravating [factor] supporting [an] exceptional sentence.” As discussed above, the challenged facts were neither recited for, nor necessary to justify the court’s departure from the standard range and were properly considered in determining the length of Bell’s sentence.

Next, Bell contends the court could not exceed the standard range and impose consecutive sentences based on a single aggravating factor. We disagree.

The Sentencing Reform Act of 1981 (SRA), chapter 9.94A, provides that a sentence may be exceptional in two different respects: it may be outside the standard range or it may be consecutive to another sentence.⁸ Citing a series of decisions from Division Three of this court, Bell contends a sentence that is exceptional in two respects

⁷ Bell claims the record does not support the court’s finding that he has seven prior adult misdemeanor convictions that are not accounted for in the standard range. He is mistaken. His misdemeanor history is discussed in the initial bail summary and the State’s sentencing memorandum filed in 2011.

⁸ A court may impose a sentence outside the standard sentence range for an offense if it finds there are “substantial and compelling reasons justifying an exceptional sentence.” RCW 9.94A.535. The statute also explains that “[a] departure from the standards in RCW 9.94A.589(1) and (2) governing whether sentences are to be served consecutively or concurrently is an exceptional sentence subject to the limitations in this section” RCW 9.94A.535.

cannot be based on a single aggravating factor.⁹ The cited decisions, however, are superseded by our Supreme Court's decision in State v. Smith.¹⁰

In Smith, the defendant argued that the trial court could not impose a sentence that was both outside the standard range and consecutive on the same count.¹¹ The Smith court disagreed:

Petitioner cites language from State v. Batista, 116 Wn.2d 777, 808 P.2d 1141 (1991): "If a presumptive sentence is clearly too lenient, this problem could be remedied *either* by lengthening concurrent sentences, *or* by imposing consecutive sentences." Batista, [116 Wn.2d] at 785-86.

However, petitioners fail to read this passage in context. Other sections of that opinion make it clear that "[w]here multiple current offenses are concerned, *in addition to lengthening of sentences*, an exceptional sentence may also consist of imposition of consecutive sentences where concurrent sentencing is otherwise the standard." Batista, [116 Wn.2d] at 785-86. Indeed, in State v. Oxborrow, 106 Wn.2d 525, 723 P.2d 1123 (1986), we upheld an exceptional sentence which was both beyond the standard range and consecutive. The SRA itself supports no other result. Thus, we hold that it is permissible to impose an exceptional sentence which includes both sentencing components.^[12]

In light of Smith, the decisions cited by Bell are no longer viable and his contention fails.¹³

⁹ State v. McClure, 64 Wn. App. 528, 827 P.2d 290 (1992); State v. Quigg, 72 Wn. App. 828, 866 P.2d 655 (1994); In re Pers. Restraint of Holmes, 69 Wn. App. 282, 848 P.2d 754 (1993), overruled on other grounds by State v. Calle, 125 Wn.2d 769, 888 P.2d 155 (1995).

¹⁰ 123 Wn.2d 51, 864 P.2d 1371 (1993), overruled in part on other grounds by State v. Hughes, 154 Wn.2d 118, 110 P.3d 192 (2005).

¹¹ Smith, 123 Wn.2d at 57.

¹² Smith, 123 Wn.2d at 57-58.

¹³ See State v. Flake, 76 Wn. App. 174, 182-83, 883 P.2d 341 (1994) (noting Smith's implicit rejection of prior cases). Contrary to Bell's assertions, our decision in State v. Stewart, 72 Wn. App. 885, 901, 866 P.2d 677 (1994) did not address whether a single aggravating factor could support consecutive sentences and a sentence above the standard range.

Increased Sentence Following Successful Appeal

Bell contends his increased sentence on remand was vindictive and violates due process. We disagree.

In general, an increased sentence following a successful appeal violates due process if vindictiveness played a role in the resentencing.¹⁴ When the same judge imposes both the original and post-appeal sentences, a rebuttable presumption of vindictiveness arises.¹⁵ The presumption does not arise, however, when the increased sentence is imposed by a different judge.¹⁶ We explained the reasons for this rule in

State v. Parmelee:

Concerns about judicial vindictiveness arise when the judge fully considers a sentence and renders a decision, and then, after a successful appeal, changes the sentence without explanation. [Alabama v. Smith, 490 U.S. [794,] 802[, 109 S. Ct. 2201, 104 L. Ed. 2d 865 (1989)] (“[T]he sentencing judge who presides at both trials can be expected to operate in the context of roughly the same sentencing considerations after the second trial as he does after the first; any unexplained change in the sentence is therefore subject to a presumption of vindictiveness.”). Without an explanation, it appears that the defendant's successful appeal was the motivation for the increased sentence. Under those circumstances, it is appropriate to apply a presumption of vindictiveness to protect against actual vindictiveness and the chilling effect that perceived vindictiveness may have. The same concerns, however, are not present here because different judges imposed the different sentences. The second judge had yet to consider the sentence and exercise discretion in meting out an appropriate punishment. The second judge did not have a personal stake in the first sentence and therefore did not have a personal motive for vindictiveness. Additionally, “[i]t may often be that the [second sentencer] will impose a punishment more severe than that received from the [first]. But it no more follows that such a sentence is a vindictive penalty for seeking a [new] trial than that the [first sentencer] imposed a

¹⁴ State v. Parmelee, 121 Wn. App. 707, 708, 90 P.3d 1092 (2004), review denied, 153 Wn.2d 1013 (2005).

¹⁵ Parmelee, 121 Wn. App. at 708.

¹⁶ Parmelee, 121 Wn. App. at 709-12. The Ninth Circuit Court of Appeals came to the same conclusion in an unpublished decision rejecting Parmelee's appeal of a habeas action in which he raised the same issue. Parmelee v. Clarke, 251 Fed. App'x 450 (9th Cir. 2007).

lenient penalty.” [Texas v. McCullough, 475 U.S. [134,] 140, [106 S. Ct. 976, 89 L. Ed. 2d 104 (1986)] (alterations in original) (quoting Colten v. Kentucky, 407 U.S. 104, 117, 92 S. Ct. 1953, 32 L. Ed. 2d 584 (1972)). *Because there is not a reasonable likelihood that actual vindictiveness plays a role in sentencing when a different judge imposes the more severe sentence, the presumption of vindictiveness did not arise here.*¹⁷

Our reasoning in Parmelee applies equally here. Because a different judge imposed Bell’s sentence on remand, no presumption of vindictiveness arose. It was therefore Bell’s burden to prove actual vindictiveness.¹⁸ He has not done so.

Bell concedes Parmelee is on point but contends it is wrongly decided. He argues that providing a presumption of vindictiveness for defendants resentenced by the same judge but not for those resentenced by a different judge violates equal protection. But equal protection applies only to persons who are similarly situated.¹⁹ For purposes of vindictive sentencing rules, defendants resentenced by a different judge and defendants resentenced by the same judge are not similarly situated. And even if they were, treating them differently would not violate equal protection because, as explained in Parmelee, there is a rational basis to deny the presumption of vindictiveness when a *new* judge increases a defendant’s sentence following appeal.²⁰

Moreover, although we need not decide whether a presumption of vindictiveness could be rebutted in this case, the State correctly points out that the record before

¹⁷ 121 Wn. App. at 711 (emphasis added) (alterations in original) (footnote omitted).

¹⁸ State v. Larson, 56 Wn. App. 323, 328, 783 P.2d 1093 (1989); Smith, 490 U.S. at 799-800 (where there is no reasonable likelihood of actual vindictiveness on the part of the sentencing authority, “the burden remains upon the defendant to prove actual vindictiveness”).

¹⁹ State v. Handley, 115 Wn.2d 275, 289-90, 796 P.2d 1266 (1990).

²⁰ See Handley, 115 Wn.2d at 290 (if persons are similarly situated, equal protection is violated only if there is no rational basis for the differentiation among the various class members).

Judge Bradshaw differed from the record before the original sentencing judge. During his allocution before Judge Bradshaw, Bell accused J.F. of instigating the domestic violence. Although Bell's blame-shifting was not new, this time it came after years of incarceration and ample time to reflect. Judge Bradshaw emphasized this point in explaining the reasons for his sentence.

Judge Bradshaw also received a lengthy written statement from the victim, J.F. Significantly, she had not appeared or submitted a statement at the original sentencing. Her statement powerfully described her ongoing physical suffering from injuries inflicted by Bell and predicted, somewhat presciently, Bell's failure to change:

As a result of torn ligaments and shredded cartilage, my shoulder continued to repeatedly come out of the socket sometimes as frequently as every week. Simple things like reaching for my seat belt or raising my arm to wash my hair became almost impossible to do without my arm rolling out of the socket. Anyone who's had their arm detached from the socket knows the excruciating pain that comes along with each dislocation. This has been a constant reminder of the hell I lived through after meeting Clifton Bell.

I was just now able to save up enough money for partial payment to have . . . reconstructive surgery on my shoulder on August 20, 2011. I am now in physical therapy three times per week

. . . .

. . . One of my three fractures was in my S1 joint, this is where the sciatic nerve starts and runs all the way down the leg. As a result of that nerve being pinched to this day I have lower back pain and sometimes shooting down my leg if I'm standing too long. . . .

. . . .

I am scared for the next girl he meets. She may not be as lucky as I was. It only takes one wrong fall to hit your head and never wake up. I do not believe . . . Clifton is any better of a person today than he was before he went to prison. He'll be the first to blame his incarceration on the system, and that he did nothing wrong. This illustrates his type of character, or lack of. How can someone change if they blame all their actions on something else?

Bell's allocution and J.F.'s statement are nonvindictive reasons that arguably rebut any presumption of vindictiveness arising from the court's increased sentence.²¹

Bell also argues that the increased sentence unconstitutionally punished him for exercising his state constitutional right to appeal²² and that allowing such sentences impermissibly chills the exercise of that right. He cites no authority indicating that our state constitutional right to appeal provides him greater protection than the state or federal due process clauses. Instead, he relies primarily on State v. Sims.²³ Sims is distinguishable.

Sims argued, and the State conceded, that a banishment condition in his special sex offender sentencing alternative (SSOSA) sentence was unconstitutional. The Court of Appeals agreed but held that the trial court on remand would have discretion to either reimpose a SSOSA with constitutionally tailored conditions or deny a SSOSA altogether.²⁴ The State Supreme Court reversed the Court of Appeals in part, ruling that because Sims only challenged a condition of the SSOSA sentence, and because the State did not cross-appeal the SSOSA, the State could not seek denial of the SSOSA on remand. Although the Supreme Court acknowledged that such relief would be available under RAP 2.4(a) if demanded by the necessities of the case, it concluded such necessities had not been shown, particularly given the chilling effect such relief would have on Sims' constitutional right to appeal.

²¹ Parmelee, 121 Wn. App. at 712 (The court also noted that even if the presumption arises, it may be rebutted if the second sentencing judge provides nonvindictive reasons for the sentence.)

²² The Washington State Constitution affords criminal defendants "the right to appeal in all cases." WASH. CONST. art. I, sec. 22.

²³ 171 Wn.2d 436, 447-49, 256 P.3d 285 (2011).

²⁴ State v. Sims, 152 Wn. App. 526, 534, 216 P.3d 470 (2009).

Unlike *Sims*, however, Bell raised issues on appeal that required a full resentencing, not just tailoring of a sentence condition. A court has discretion at a full resentencing to impose any sentence within the authorized range.²⁵ Thus, the *Sims* court's concerns are inapplicable here.

More pertinent to our decision here are the United States Supreme Court's statements in *Chaffin v. Stynchcombe*.²⁶ Chaffin argued "that harsher sentences on retrial are impermissible because, irrespective of their causes and even conceding that vindictiveness plays no discernible role, they have a 'chilling effect' on the convicted defendant's exercise of his right to challenge his first conviction either by direct appeal or collateral attack."²⁷ In rejecting this argument, the Supreme Court compared the decision to appeal with the decision to plead guilty. The Court noted that every time a defendant rejects a plea bargain and exercises his right to trial, the potential negative result of that exercise may indeed "ha[ve] a discouraging effect on the defendant's assertion of his trial rights[.]"²⁸ Noting that it had previously held this effect was merely an "inevitable attribute" of a legitimate system, the court reached the same conclusion with respect to the risks of a greater sentence following appeal, stating "nothing in the right to appeal or the right to attack collaterally a conviction . . . elevates those rights above the rights to jury trial" ²⁹

The Court also noted that, given all the contingencies that would need to occur for a harsher sentence devoid of vindictiveness to actually occur, the alleged chilling

²⁵ See *State v. Rowland*, 174 Wn.2d 150, 272 P.3d 242 (2012).

²⁶ 412 U.S. 17, 93 S. Ct. 1977, 36 L. Ed. 2d 714 (1973).

²⁷ *Chaffin*, 412 U.S. at 29.

²⁸ *Chaffin*, 412 U.S. at 31.

²⁹ *Chaffin*, 412 U.S. at 31, 33.

effect would seldom be a deterrent of any significance.³⁰ The Court concluded, “[W]e cannot agree with petitioner that such speculative prospects interfere with the right to make a free choice whether to appeal.”³¹ It expressly held that “[t]he choice occasioned by the possibility of a harsher sentence . . . does not place an impermissible burden on the right of a criminal defendant to appeal or attack collaterally his conviction.”³² In light of this reasoning, which we find persuasive, and the absence of any basis in Washington law for Bell’s claim under the state constitution, we reject it.³³

³⁰ Chaffin, 412 U.S. at 33-34.

³¹ Chaffin, 412 U.S. at 35.

³² Chaffin, 412 U.S. at 35.

³³ Bell also cites decisions from other jurisdictions, claiming they support his argument under the state constitutional right to appeal. A number of these cases rest on due process principles. Shagloak v. State, 597 P.2d 142 (Alaska 1979); State v. Violette, 576 A.2d 1359, 1360-61 (Me. 1990); State v. Eden, 163 W. Va. 370, 256 S.E.2d 868, 876 (1979). We have already determined that the sentence in this case did not violate due process. Of the remaining cases, only a few rest on a state constitutional right to appeal. Compare People v. Mulier, 12 Mich. App. 28, 162 N.W.2d 292, 295 (1968) (state constitutional right to appeal); State v. Sorensen, 639 P.2d 179, 180-81 (Utah 1981) (state statute and state constitutional right to appeal), with People v. Henderson, 60 Cal. 2d 482, 386 P.2d 677, 685 (1963) (double jeopardy); State v. Mara, 102 Hawaii 346, 76 P.3d 589, 596-98 (2003) (state statute); State v. Burrell, 772 N.W.2d 459, 469-70 (Minn. 2009) (judicial policy); State v. Wolf, 46 N.J. 301, 216 A.2d 586, 589 (1966) (procedural policies). And virtually all of the cases are distinguishable on the ground that, unlike this case, they did not involve an increased sentence imposed by a different judge and based on evidence that was not before the original sentencing judge. Notably, several of the cited cases expressly acknowledge the propriety of an increased sentence based on new evidence. State v. Partain, 349 Or. 10, 239 P.3d 232, 242 (2010) (allowing increased sentence on resentencing so long as reasons appear on record and are “based on identified facts of which the first sentencing judge was unaware”); Commonwealth v. Hyatt, 419 Mass. 815, 647 N.E.2d 1168, 1173-74 (1995) (increased sentence requires statement of reasoning and of new information); Violette, 576 A.2d at 1360-61 (increased sentence allowed for intervening recidivism); Mulier, 162 N.W.2d at 295 (precluding increased sentence where “record is barren of any grounds tending to support the harsher sentence”).

Excessive Sentence

Bell asserts that his increased sentence is clearly excessive. A sentence is excessive only if it shocks the conscience.³⁴ Considering Bell's repeated acts of domestic violence, the vicious nature of his attacks, the resulting injuries to the victim, his attempts to recruit others to intimidate J.F. and prevent her from testifying, his lack of remorse, and J.F.'s powerful statement to the court at resentencing, we conclude his sentence is not clearly excessive.

Ineffective Assistance of Counsel

Last, Bell argues that the unpredictability of a judge's retirement makes it impossible for defense counsel to render effective assistance regarding the risks of appeal. He also argues that his counsel in his first appeal, who is also counsel in the current appeal, was ineffective for employing a strategy that resulted in a longer sentence. He contends he should be afforded conflict-free counsel to argue this issue. These arguments are meritless.

Many aspects of a criminal prosecution are unpredictable. But such uncertainties do not make it impossible to render effective assistance of counsel. On the contrary, counsel can effectively assist their clients by advising them of the risks and possible outcomes of their decisions. When necessary and appropriate, counsel can advise their clients of the possibility that a successful appeal could result in a retrial or resentencing before a different judge who could increase or reduce the original sentence.

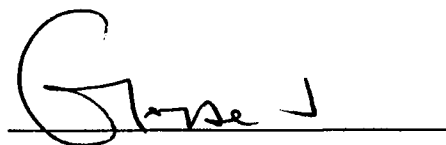
Equally meritless is counsel's claim that he may have been ineffective for exposing Bell to an increased sentence. Even if counsel could have determined that

³⁴ State v. Ritchie, 126 Wn.2d 388, 392, 894 P.2d 1308 (1992) (quoting State v. Ross, 71 Wn.2d 556, 571-72, 861 P.2d 473 (1993)).

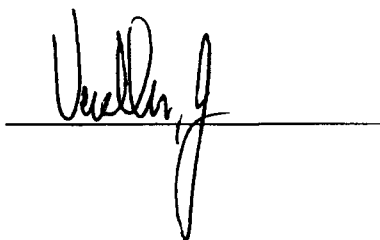
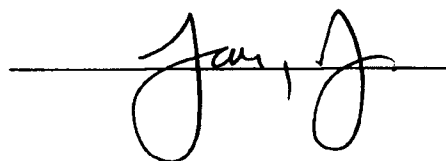
No. 67910-4-I / 15

the original judge had retired and that any resentencing would be before a new judge, counsel could not have known whether a new judge would impose a different sentence. On this record, there is no basis to conclude that the performance of Bell's counsel in his first appeal was deficient or to appoint conflict-free counsel to argue the point in this appeal.

Affirmed.

A handwritten signature in cursive script, appearing to read "Glasse", written above a horizontal line.

WE CONCUR:

A handwritten signature in cursive script, written above a horizontal line.A handwritten signature in cursive script, appearing to read "Jan, J", written above a horizontal line.

APPENDIX B

IN THE COURT OF APPEALS OF THE STATE OF WASHINGTON
DIVISION ONE

STATE OF WASHINGTON,)
) No. 67910-4-1
 Respondent,)
) ORDER DENYING MOTION
 v.) FOR RECONSIDERATION,
) WITHDRAWING OPINION,
 CLIFTON KELLY BELL,) AND SUBSTITUTING OPINION
)
 Appellant.)


The appellant, Clifton Kelly Bell, has filed a motion for reconsideration herein. The respondent, State of Washington, has filed a response. The court has taken the matter under consideration and has determined that the motion for reconsideration should be denied.

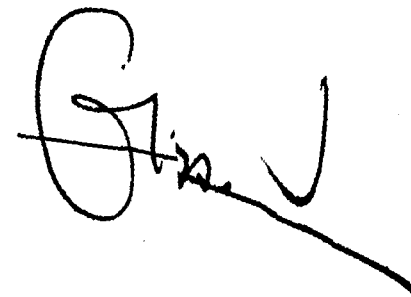
Now, therefore, it is hereby

ORDERED that the motion for reconsideration is denied; and, it is further ORDERED that the opinion in the above-referenced case filed on July 29, 2013, be withdrawn, and a substitute opinion be filed in its place.

DATED this 14th day of October, 2013.

WE CONCUR:







COURT OF APPEALS
STATE OF WASHINGTON
2013 OCT 14 AM

IN THE COURT OF APPEALS OF THE STATE OF WASHINGTON
DIVISION ONE

STATE OF WASHINGTON,)
) No. 67910-4-1
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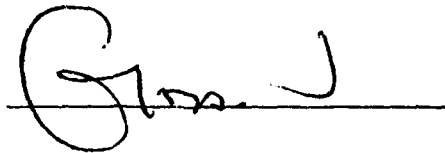
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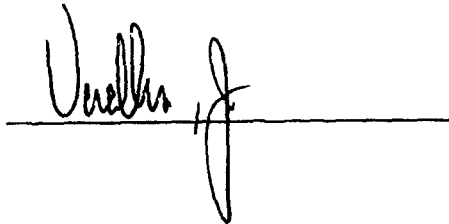
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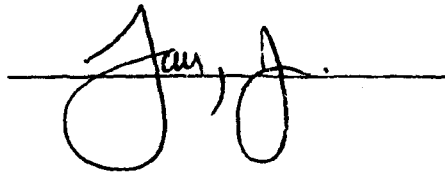
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DATED this 14th day of October, 2013.



WE CONCUR:





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STATE OF WASHINGTON
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